

National Upgrading Support Programme and the case for informal settlement upgrading

Western Cape Workshop
14-15 November 2013



Running to keep up

- **Great achievements but...**

| Need ('Backlog') / Production | 1994 | August 2012 |
|-------------------------------------|------|-------------|
| Households needing adequate shelter | 1.5m | 2.3m |
| Subsidised houses / units produced | - | 2.65 |

- **Urbanisation is irreversible** – demographic increase, migration to towns and cities - RSA overall is now an urban country, 60%+ population is urban (Census 2011)

Population increase (all are above national average), household size decrease 2001-2011

| Province / municipality | Annual population growth rate | Average Household size (persons) |
|-------------------------|-------------------------------|----------------------------------|
| Stellenbosch | 2.7% | 3.7 → 3.3 |
| Cape Town | 2.6% | 3.7 → 3.3 |
| Drakenstein | 2.6% | 4.1 → 3.9 |
| George | 2.6% | 3.7 → 3.4 |
| <i>Western Cape</i> | 2.5% | 3.7 → 3.4 |
| Mossel Bay | 2.2% | 3.5 → 3.0 |
| Theewaterskloof | 1.5% | 3.7 → 3.5 |

A complex picture...

| Province / municipality | % Increase in informal dwellings 2001-11 |
|-------------------------|--|
| Stellenbosch | 118% |
| <i>Western Cape</i> | 57% |
| Cape Town | 53% |
| George | 48% |
| Mossel Bay | 41% |
| Drakenstein | 13% |
| Theewaterskloof | 7% |

- Is shortage of resources a key issue...?

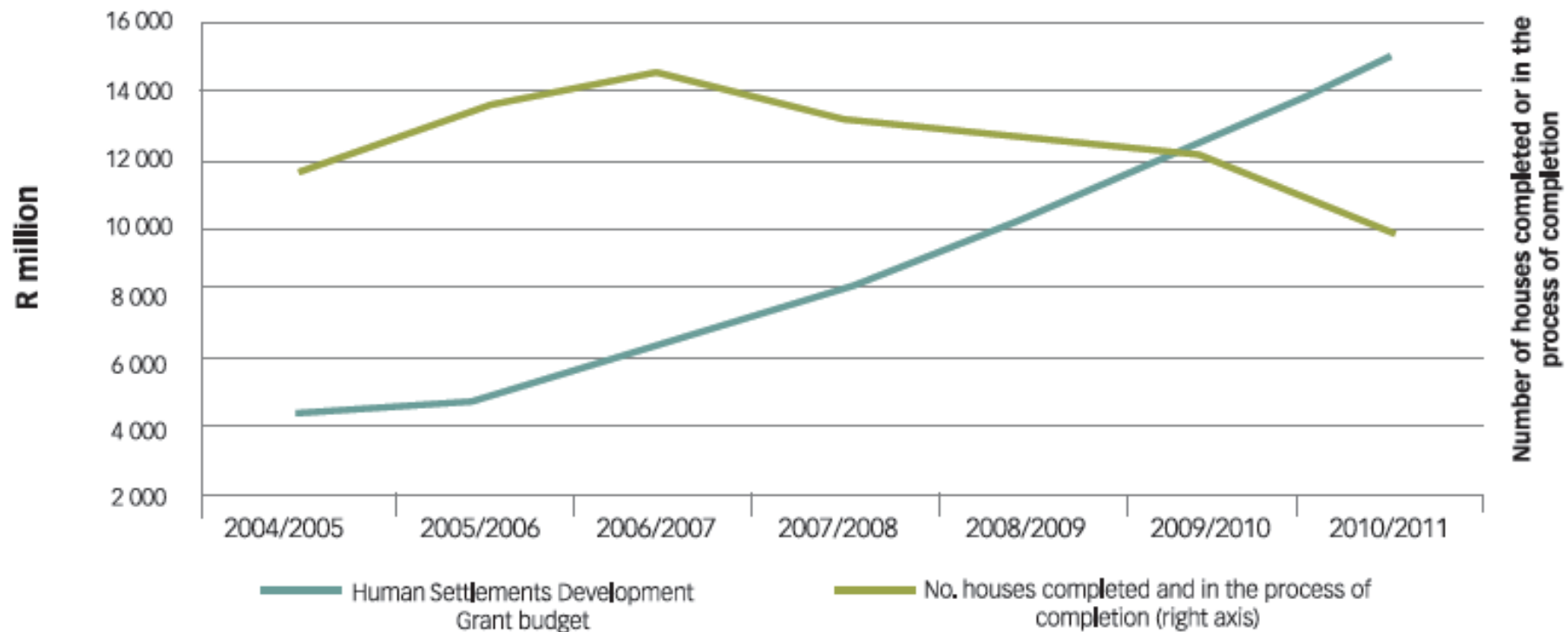
Cost effectiveness...

| Period | Human Settlement Development Grant expenditure | Serviced sites and units delivered |
|--------------|--|------------------------------------|
| 1994-2005 | R 30.95 bn | 1.62 m |
| 2005-2009 | R 35.58 bn | 1.21 m |
| 2009-2012/13 | R 42.60 bn | 0.71 m |

Source: Presidency Sustainable Human Settlements Inputs Report March 2013

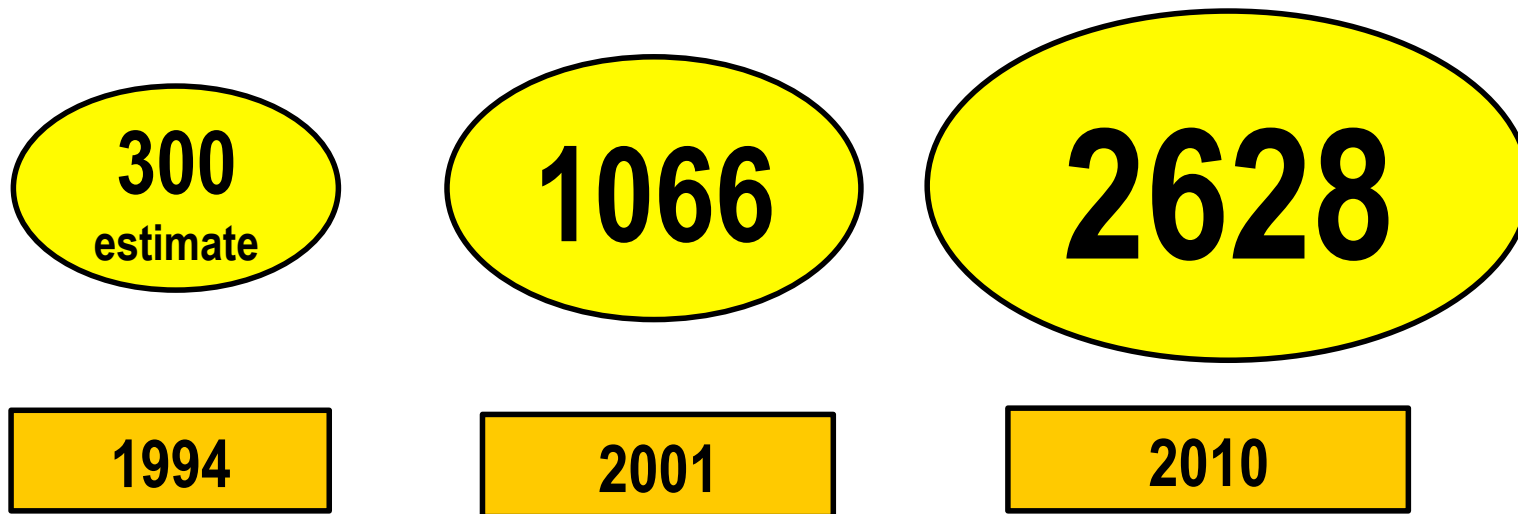
- Due to building cost escalation, increases in subsidy quantum, shortages of suitable land, capacity constraints
- Emphasis on 'eradication' – standardisation of approach, 'one house up, one shack down', 'one house, one stand', focus on top-structures

Rising expenditure, diminishing outputs



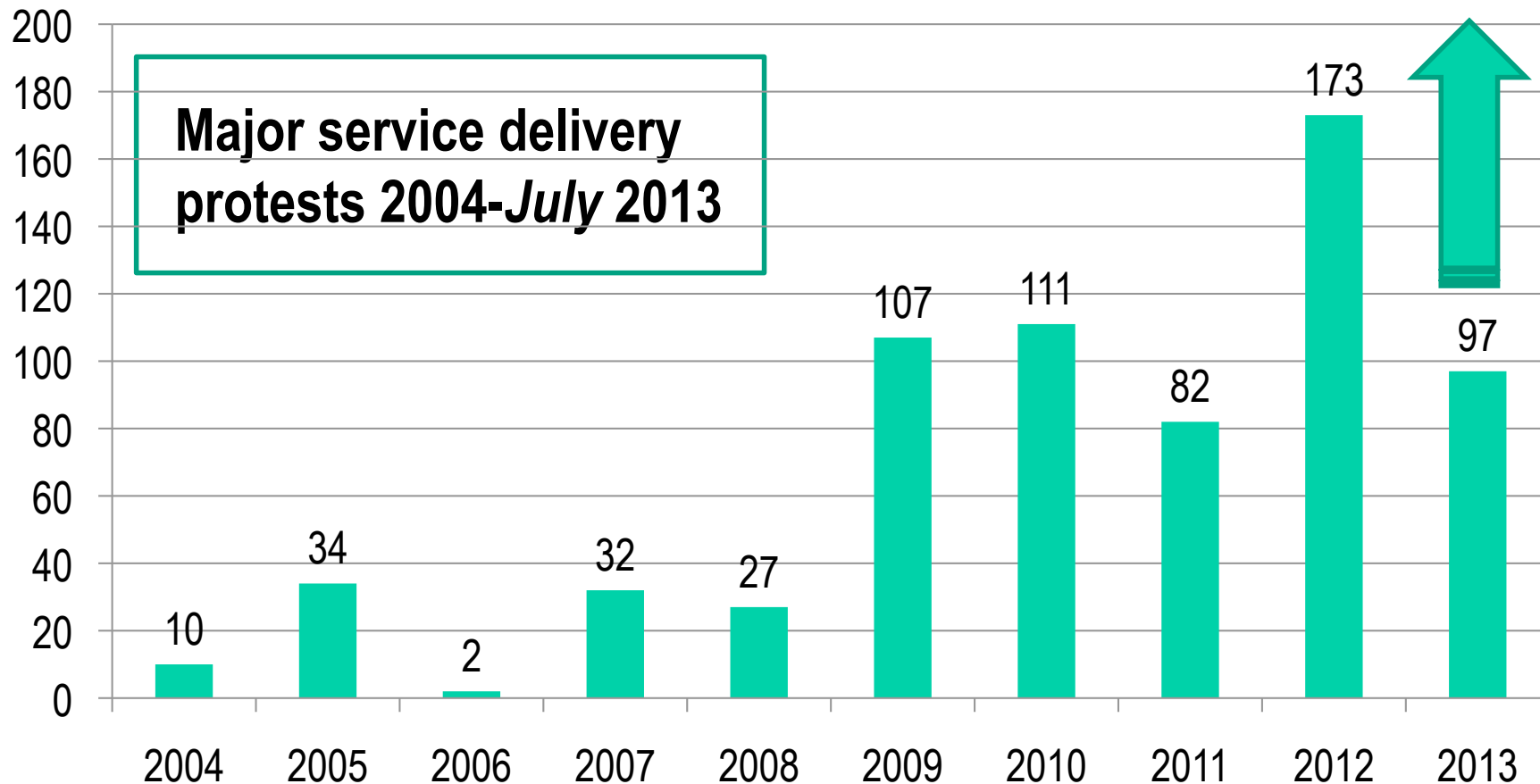
- Latest Finance & Fiscal Commission report 21 October 2013 – current approach is ‘unsustainable’, requires R878bn over next eight years

Informal settlements are an EMERGENCY



- Nationally 10 shack fires each day, over 200 deaths p.a.
- 7% HIV annual incidence rate - 1.8% in urban formal areas
- Diarrhoea-related infant mortality up to 10 times higher than urban formal areas
- Official estimates over 40% unemployment compared to 26% national average

A shelter crisis... and a security crisis?

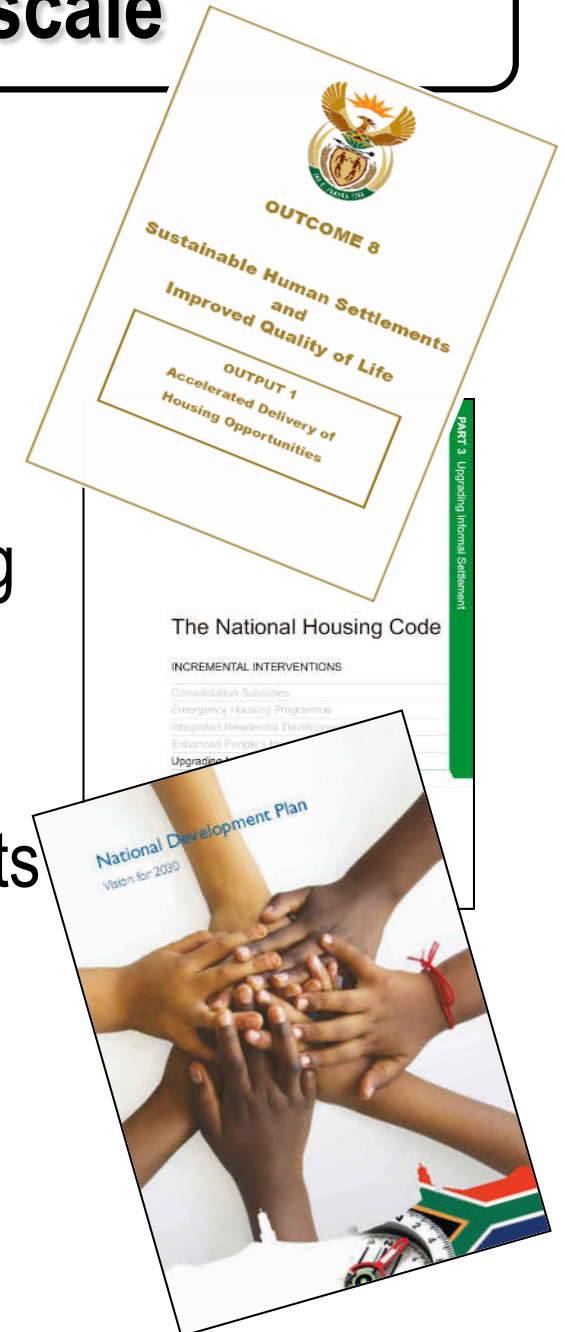


Source: Municipal IQ August 2013

- **From two per month to 16 per month since 2008, with increasing violence...**

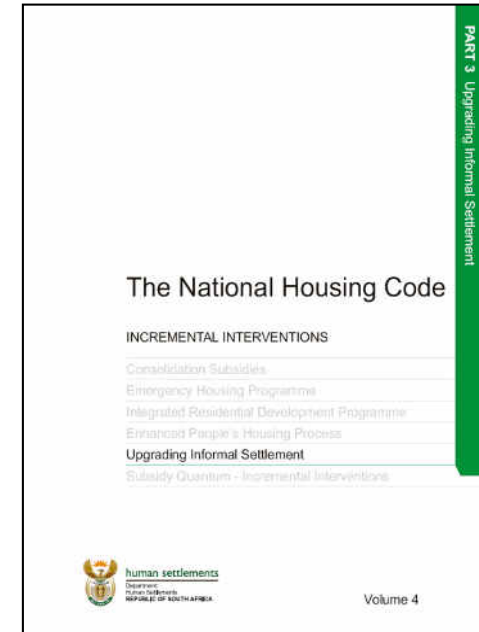
Response: participatory upgrading at scale

- **Outcome 8 Delivery Agreement** national targets: 400 000 households in well-located informal settlements to receive basic services and secure tenure by 2014, implement NUSP
- **Cabinet Lekgotla 2011:** Integrated upgrading programmes in 45 municipalities
- **National Development Plan 2030:** expand upgrading programme, create new instruments for tenure & regularisation
- **NDHS & Presidency 2012:** Detailed project plans for 1 800 informal settlements
- **ALL** to be produced by participatory planning



National Housing Code - incremental upgrading

- Structured in situ upgrading of informal settlements (as opposed to relocation)
- Recognise and formalise tenure rights
- Provide affordable and scalable basic services – including negotiable service levels
- Community empowerment, promote social and economic integration, build social capital through participative processes



Emphasis on working with communities – partners rather than ‘beneficiaries’, co-production rather than top-down delivery, change of relationship between state and informality, importance of ‘meaningful participation’

National Upgrading Support Programme: objectives

- Promote incremental upgrading as a major complementary housing programme, in line with Part 3 NHC (where possible, in-situ)
- Support Delivery Agreement target to improve basic infrastructure, services and land tenure for 400 000 informal settlement households by 2014
- Improve programmatic approach to upgrading, strengthening coordination with other sectors and partners
- Strengthen capacity of government and professional practitioners to implement community-based incremental upgrading



NUSP targets 49 municipalities

- Cape Town
- Drakenstein
- George
- Mossell Bay
- Stellenbosch
- Theewaterskloof



? Do these local municipalities and/or their Districts have IDP Housing Chapters, human settlements plans, upgrading strategies...

NUSP activities

- Provision of technical assistance to provinces and municipalities for the development and implementation of upgrading programmes and projects
- Capacity building and training to practitioners, councillors and community members in the field of informal settlement upgrading
- Knowledge services and information dissemination to the upgrading community of practice
- Housing Development Agency activities on upgrading are coordinated by the NUSP



Challenges...

- Mindset and attitudes towards informality need to change, with commitment to participatory development away from clientelism
- Very weak on participative planning, sustainable livelihoods and securing community partners in development
- Need to embed socio-technical approach – social (participatory, consultative, co-production, community-based planning) with technical (layout and design, services and infrastructure)
- Capacitating municipal officials , politicians and practitioners at scale is essential



NUSP support to Western Cape FY 2013-14

- Assessment and categorisation of informal settlements in NUSP municipalities
- Upgrading strategies and programmes for NUSP municipalities
- Detailed plans for settlements in selected municipalities
- Identification of targeted technical assistance (such as more settlement plans, or focus on specific areas of weakness) for FY 14-15



Thank you



human settlements

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Human Settlements
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